

## THE MARITIME TRANSPORT ACT, NO. 5 OF 2006

# LIMITATION OF LIABILITY FOR MARITIME CLAIMS REGULATIONS

#### ARRANGEMENT OF REGULATIONS

## REGULATIONS

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## LEGAL NOTICE NO. 11

### THE MARITIME TRANSPORT ACT, NO. 5 OF 2006

# LIMITATION OF LIABILITY FOR MARITIME CLAIMS REGULATIONS

[Made under section 424(2)]

IN EXERCISE of the powers conferred upon me under section 424(2) of the Maritime Transport Act, No. 5 of 2006, I, DR. SIRA UBWA MAMBOYA, Minister for Infrastructure, Communication and Transportation, do hereby make the Limitation of Liability for Maritime Claims Regulations as follows:

#### PART ONE PRELIMINARY PROVISIONS

Short title and commencement.

1. These Regulation may be cited as the Limitation of Liability for Maritime Claims Regulations of 2019 and shall come into operation after being signed by the Minister and published in the Official Gazette.

Interpretation.

- 2.-(1) In these Regulations, unless the context otherwise requires -
- "Act" means the Maritime Transport Act, No. 5 of 2006;
- "Convention" means the Convention on Limitation of Liability for Maritime Claims signed in London on the 19th November, 1976, as amended by the Protocol of 1996 thereto;
- "Court" means any court of competent jurisdiction to hear and determine the maritime claim subject to the Convention;
- "Minister" means the Minister responsible for maritime transport affairs;
- (2) The words and expressions used in these Regulations shall have the same meaning assigned to them in the Convention.

Purpose.

3. These Regulations provide a regime of limitation of liability for maritime claims and give effect to the Convention.



## PART TWO RIGHTS TO LIMIT LIABILITY

Convention to have force of law.

- **4.-**(1) Unless expressly provided otherwise in these Regulations, all provisions of the Convention set out in the Schedule to these Regulations, shall form part of and be enforceable as part of these Regulations.
- (2) Without prejudice to the generality of sub regulation (1) of this regulation, any articles of the Convention becomes inconsistency with the provision of these Regulations, the provision of these Regulations shall prevail.

Right to limit liability.

5. Subject to the provisions of regulation 9 of these Regulations, the right to limit liability under the Convention shall apply in relation to any ship, whether seagoing or not, and the definition of "ship-owner" in paragraph 2 of Article 1 of the Convention shall be construed accordingly.

General limits.

- 6.-(1) For the purpose of Article 15 of the Convention, in the application of Article 6 of the Convention to a ship with a tonnage less than 300 tons that Article shall have effect as if -
  - (a) Article 6(1)(a)(i) refers to 1,000,000 Units of Account; and
  - (b) Article 6(1)(b)(i) refers to 500,000 Units of Account.
- (2) For the purpose of this regulation and for the purposes of Article 6 of the Convention, the tonnage of a ship shall be its gross tonnage calculated in accordance with the Regulations relating to tonnage.

Limit for passenger claims.

- 7.-(1) Paragraph (1)(a) of Article 2 of the Convention shall have effect as if the reference to "loss of life or personal injury" did not include a reference to loss of life or personal injury to passengers of seagoing ships.
- (2) Article 7 of the Convention shall have effect in respect of any ship which is not seagoing as if paragraph 1 thereof reads:
  "In respect of claims arising on any distinct occasion for loss of life or personal injury to passengers of a ship, the limit of liability of the ship-owner thereof in respect of each passenger shall be an amount of 46,666 Units of Account".
- (3) The provisions of this regulation shall only apply to claims covered by the Athens Convention relating to Carriage of Passengers and their



Luggage by Sea, 1974, or any amendment or Protocol to that Convention, which arise from occurrences which take place after the coming into force of that Convention.

Units of account.

- 8.-(1) For the purpose of converting the amounts mentioned in Articles 6 and 7 of the Convention, one Special Drawing Right shall be treated as equal to such a sum as the International Monetary Fund has fixed as being the equivalent of one Special Drawing Right for-
  - (a) the relevant date under paragraph 1 of Article 8 of the Convention; or
  - (b) if no sum has been so fixed for that date, the last preceding date for which a sum has been so fixed.
  - (2) A certificate given by or on behalf of the Minister stating -
    - (a) that a particular sum in shilling has been fixed as mentioned in sub regulation (1) of this regulation for a particular date; or
    - (b) that no sum has been so fixed for that date and that a particular sum in shillings has been so fixed for a date which is the last preceding date for which a sum has been so fixed,

shall be conclusive evidence of those matters for the purposes of the Articles referred to in sub regulation (1) of this regulation; and a document purporting to be such a certificate shall, in any proceedings, be received in evidence and, unless the contrary is proved, be deemed to be such a certificate.

Power of court to determine claims.

- 9.-(1) Where any liability is alleged to have been incurred by any person in respect of an occurrence in respect of which his liability is limited under these Regulations, such person may apply to the Court of competent jurisdiction for the determination of the amount of his liability.
- (2) Where several claims are made or apprehended in respect of that liability, for the distribution of that amount rateably among the claimants, and in any such case the Court, may stay any proceedings pending in relation to the same matter.
- (3) The Court and on appeal the appellate court, may in any of the circumstances aforesaid proceed in such manner and subject to such procedure as to making persons interested parties to the proceedings and as to the exclusion of any claimants who do not come in within a certain time, and as to requiring security from the applicant, and as to the payment of any costs, as the court thinks just.



- (4) In making any distribution in accordance with this regulation, the Court may, if it thinks fit, postpone the distribution of such part of the amount to be distributed as it deems appropriate having regard to any claim that may later be established before a court of any country outside Zanzibar.
- (5) Privilege or other right in respect of any ship or property shall not affect the proportions in which, under Article 12 of the Convention, the fund is distributed among several claimants.

Constitution of limitation fund.

- 10.-(1) For the purposes of Article 11 of the Convention, the fund therein referred to shall be constituted with the Court.
- (2) The rate of interest to be applied for the purposes of paragraph (1) of Article 11 of the Convention shall be eight percent.
- (3) On making any payment into court under this regulation, the person claiming limitation shall give notice thereof in writing to every person making a claim against him, specifying the date of payment in, the amount paid in, the amount of interest included therein and the period to which it relates.
- (4) The person claiming limitation shall also give notice in writing to every person making a claim against him, of any excess amount paid out to him under this regulation.

Release of ship.

11. Where the release of a ship or other property is ordered under paragraph (2) of Article 13 of the Convention, the person on whose application it is ordered to be released shall be deemed to have submitted to the jurisdiction of the Court to adjudicate on the claim for which the ship or property was arrested.



[Made under regulation 4(1)]

#### CHAPTER I THE RIGHT OF LIMITATION

#### Article 1

#### Persons entitled to limit liability

- (1) Ship-owners and salvors, as hereinafter defined, may limit their liability in accordance with the rules of this Convention for claims set out in Article 2.
- (2) The term "ship-owner" shall mean the owner, charterer, manager and operator of a seagoing ship.
- (3) Salvor shall mean any person rendering services in direct connection with salvage operations. Salvage operations shall also include operations referred to in Article 2, paragraph 1(d), (e) and (f).
- (4) If any claims set out in Article 2 are made against any person for whose act, neglect or default the ship-owner or salvor is responsible, such person shall be entitled to avail himself of the limitation of liability provided for in this Convention.
- (5) In this Convention the liability of a ship-owner shall include liability in an action brought against the vessel herself.
- (6) An insurer of liability for claims subject to limitation in accordance with the rules of this Convention shall be entitled to the benefits of this Convention to the same extent as the assured himself.
- (7) The act of invoking limitation of liability shall not constitute an admission of liability.

### Article 2 Claims subject to limitation

- (1) Subject to Articles 3 and 4 the following claims, whatever the basis of liability may be, shall be subject to limitation of liability -
  - (a) claims in respect of loss of life or personal injury or loss of or damage to property (including damage to harbour works, basins and waterways and aids to navigation), occurring on board or in direct connection with the operation of the ship or with salvage operations, and consequential



- (b) loss resulting therefrom;
- claims in respect of loss resulting from delay in the carriage by sea of cargo, passengers or their luggage;
- (d) claims in respect of other loss resulting from infringement of rights other than contractual rights, occurring in direct connection with the operation of the ship or salvage operations;
- (e) claims in respect of the raising, removal, destruction or the rendering harmless of a ship which is sunk, wrecked, stranded or abandoned, including anything that is or has been on board such ship;
- claims in respect of the removal, destruction or the rendering harmless of the cargo of the ship;
- claims of a person other than the person liable in respect of measures taken in order to avert or minimize loss for which the person liable may limit his liability in accordance with this Convention, and further loss caused by such measures.
- (2) Claims set out in paragraph (1) shall be subject to limitation of liability even if brought by way of recourse or for indemnity under a contract or otherwise.

However, claims set out under sub-paragraph (1)(d), (e) and (f) shall not be subject to limitation of liability to the extent that they relate to remuneration under a contract with the person liable.

#### Article 3 Claims excepted from limitation

The rules of this Convention shall not apply to -

- (a) claims for salvage, including, if applicable, any claim for special compensation under Article 14 of the International Convention on Salvage, 1989, as amended, or contribution in general average;
- (b) claims for oil pollution damage within the meaning of the International Convention on Civil Liability for Oil Pollution Damage, dated 29 November 1969 or of any amendment or Protocol thereto which is in force;
- (c) claims subject to any international convention or national legislation governing or prohibiting limitation of liability for nuclear damage;
- (d) claims against the ship-owner of a nuclear ship for nuclear damage;
- (e) claims by servants of the ship-owner or salvor whose duties are connected with the ship or the salvage operations, including claims of their heirs, dependants or other persons entitled to make such claims, if under the law



governing the contract of service between the ship-owner or salvor and such servants the ship-owner or salvor is not entitled to limit his liability in respect of such claims, or if he is by such law only permitted to limit his liability to an amount greater than that provided for in Article 6.

#### Article 4 Conduct barring limitation

A person liable shall not be entitled to limit his liability if it is proved that the loss resulted from his personal act or omission, committed with the intent to cause such loss, or recklessly and with knowledge that such loss would probably result.

#### Article 5 Counterclaims

When a person entitled to limitation of liability under the rules of this Convention has a claim against the claimant arising out of the same occurrence, their respective claims shall be set off against each other and the provisions of this Convention shall only apply to the balance, if any.

#### CHAPTER II LIMITS OF LIABILITY

#### Article 6 The general limits

- (1) The limits of liability for claims other than those mentioned in Article 7, arising on any distinct occasion, shall be calculated as follows -
  - (a) in respect of claims for loss of life or personal injury,
    - (i) 3.02 million Units of Account for a ship with a tonnage not exceeding
    - (ii) for a ship with a tonnage in excess thereof, the following amount in addition to that mentioned in (i) -

for each ton from 2,001 to 30,000 tons, 1,208 Units of Account; for each ton from 30,001 to 70,000 tons, 906 Units of Account;

for each ton in excess of 70,000 tons, 604 Units of Account,

- (b) in respect of any other claims,
  - (i) 1.51 million Units of Account for a ship with a tonnage not exceeding 2,000 tons,



(ii) for a ship with a tonnage in excess thereof, the following amount in addition to that mentioned in (i) -

for each ton from 2,001 to 30,000 tons, 604 Units of Account; for each ton from 30,001 to 70,000 tons, 453 Units of Account; and

for each ton in excess of 70,000 tons, 302 Units of Account.

- (2) Where the amount calculated in accordance with paragraph 1(a) is insufficient to pay the claims mentioned therein in full, the amount calculated in accordance with paragraph 1(b) shall be available for payment of the unpaid balance of claims under paragraph 1(a) and such unpaid balance shall rank rateably with claims mentioned under paragraph 1(b).
- (3) However, without prejudice to the right of claims for loss of life or personal injury according to paragraph (2), a State Party may provide in its national law that claims in respect of damage to harbour works, basins and waterways and aids to navigation shall have such priority over other claims under paragraph 1(b) as is provided by that law.
- (4) The limits of liability for any salvor not operating from any ship or for any salvor operating solely on the ship to, or in respect of which he is rendering salvage services, shall be calculated according to a tonnage of 1,500 tons.
- (5) For the purpose of this Convention the ship's tonnage shall be the gross tonnage calculated in accordance with the tonnage measurement rules contained in Annex 1 of the International Convention on Tonnage Measurement of Ships, 1969.

# Article 7 The limit for passenger claims

- (1) In respect of claims arising on any distinct occasion for loss of life or personal injury to passengers of a ship, the limit of liability of the ship-owner thereof shall be an amount of 175,000 Units of Account multiplied by the number of passengers which the ship is authorized to carry according to the ship's certificate
- (2) For the purpose of this Article claims for loss of life or personal injury to passengers of a ship shall mean any such claims brought by or on behalf of any person carried in that ship —



- (a) under a contract of passenger carriage, or
- (b) who, with the consent of the carrier, is accompanying a vehicle or live animals which are covered by a contract for the carriage of goods.

## Article 8 Unit of Account

- (1) The Unit of Account referred to in Articles 6 and 7 is the Special Drawing Right as defined by the International Monetary Fund.
- (2) The amounts mentioned in Articles 6 and 7 shall be converted into the national currency of the State in which limitation is sought, according to the value of that currency at the date the limitation fund shall have been constituted, payment is made, or security is given which under the law of that state is equivalent to such payment.
- (3) The value of the national currency in terms of the Special Drawing Right, of a State Party which is a member of the International Monetary Fund, shall be calculated in accordance with the method of valuation applied by the International Monetary Fund in effect at the date in question for its operations and transactions.
- (4) The value of a national currency in terms of the Special Drawing Right, of a State Party which is not a member of the International Monetary Fund, shall be calculated in a manner determined by that State Party.

# Article 9 Aggregation of Claims

- (1) The limits of liability determined in accordance with Article 6 shall apply to the aggregate of all claims which arise on any distinct occasion -
  - (a) against the person or persons mentioned in paragraph 2 of Article 1 and any person for whose act, neglect or default he or they are responsible; or
  - (b) against the shipowner of a ship rendering salvage services from that ship and the salvor or salvors operating from such ship and any person for whose act, neglect or default he or they are responsible; or
  - (c) against the salvor or salvors who are not operating from a ship or who are operating solely on the ship to, or in respect of which, the salvage services are rendered and any person for whose act, neglect or default he or they are responsible.



(2) The limits of liability determined in accordance with Article 7 shall apply to the aggregate of all claims subject thereto which may arise on any distinct occasion against the person or persons mentioned in paragraph 2 of Article 1 in respect of the ship referred to in article 7 and any person for whose act, neglect or default he or they are responsible.

#### Article 10 Limitation of liability without constitution of a limitation fund

- (1) Limitation of liability may be invoked notwithstanding that a limitation fund as mentioned in Article 11 has not been constituted.
- (2) If limitation of liability is invoked without the constitution of a limitation fund, the provisions of Article 12 shall apply correspondingly.
- (3) Questions of procedure arising under the rules of this Article shall be decided in accordance with the national law of the State Party in which action is brought.

#### Article 11 Constitution of the Fund

- (1) Any person alleged to be liable may constitute a fund with the Court or other competent authority in any State Party in which legal proceedings are instituted in respect of claims subject to limitation. The fund shall be constituted in the sum of such of the amounts set out in Articles 6 and 7 as are applicable to claims for which that person may be liable, together with interest thereon from the date of the occurrence giving rise to the liability until the date of the constitution of the fund.
- (2) Any fund thus constituted shall be available only for the payment of claims in respect of which limitation of liability can be invoked.
- (3) A fund may be constituted, either by depositing the sum, or by producing a guarantee acceptable under the legislation of the State Party where the fund is constituted and considered to be adequate by the Court or other competent authority.



(4) A fund constituted by one of the persons mentioned in paragraph (1)(a), (b) or (c) or paragraph (2) of Article 9 or his insurer shall be deemed constituted by all persons mentioned in paragraph (1)(a), (b) or (c) or paragraph (2), respectively.

#### Article 12 Distribution of the fund

- (1) Subject to the provisions of paragraphs (1) and (2) of Article 6 and of Article 7, the fund shall be distributed among the claimants in proportion to their established claims against the fund.
- (2) If, before the fund is distributed, the person liable, or his insurer, has settled a claim against the fund such person shall, up to the amount he has paid, acquire by subrogation the rights which the person so compensated would have enjoyed under this Convention.
- (3) The right of subrogation provided for in paragraph (2) may also be exercised by persons other than those therein mentioned in respect of any amount of compensation which they may have paid, but only to the extent that such subrogation is permitted under the applicable national law.
- (4) Where the person liable or any other person establishes that he may be compelled to pay, at a later date, in whole or in part any such amount of compensation with regard to which such person would have enjoyed a right of subrogation pursuant to paragraphs (2) and (3) had the compensation been paid before the fund was distributed, the Court or other competent authority of the State where the fund has been constituted may order that a sufficient sum shall be provisionally set aside to enable such person at such later date to enforce his claim against the fund.

# Article 13 Bar to other actions

(1) Where a limitation fund has been constituted in accordance with Article 11, any person having made a claim against the fund shall be barred from exercising any right in respect of such a claim against any other assets of a person by or on behalf of whom the fund has been constituted.



(2) After a limitation fund has been constituted in accordance with Article 11, any ship or other property, belonging to a person on behalf of whom the fund has been constituted, which has been arrested or attached within the jurisdiction of a State Party for a claim which may be raised against the fund, or any security given, may be released by order of the Court or other competent authority of such State.

However, such release shall always be ordered if the limitation fund has been constituted -

- (a) at the port where the occurrence took place, or, if it took place out of port, at the first port of call thereafter; or
- (b) at the port of disembarkation in respect of claims for loss of life or personal injury; or
- (c) at the port of discharge in respect of damage to cargo; or
- (d) in the State where the arrest is made.
- (3) The rules of paragraphs (1) and (2) shall apply only if the claimant may bring a claim against the limitation fund before the Court administering that fund and the fund is actually available and freely transferable in respect of that claim.

#### Article 14 Governing Law

Subject to the provisions of this Chapter the rules relating to the constitution and distribution of a limitation fund, and all rules of procedure in connection therewith, shall be governed by the law of the State Party in which the fund is constituted.

### CHAPTER IV SCOPE OF APPLICATION Article 15

(1) This Convention shall apply whenever any person referred to in Article 1 seeks to limit his liability before the Court of a State Party or seeks to procure the release of a ship or other property or the discharge of any security given within the jurisdiction of any such State. Nevertheless, each State Party may exclude wholly or partially from the application of this Convention any person referred to in Article 1, who at the time when the rules of this Convention are invoked



before the Courts of that State does not have his habitual residence in a State Party, or does not have his principal place of business in a State Party or any ship in relation to which the right of limitation is invoked or whose release is sought and which does not at the time specified above fly the flag of a State party.

- (2) A State Party may regulate by specific provisions of national law the system of limitation of liability to be applied to vessels which are -
  - (a) according to the law of that State, ships intended for navigation on inland waterways;
  - (b) ships of less than 300 tons.
  - A State Party which makes use of the option provided for in this paragraph shall inform the depositary of the limits of liability adopted in its national legislation or of the fact that there are none.
- (3) A State Party may regulate by specific provisions of national law the system of limitation of liability to be applied to claims arising in cases in which interests of persons who are nationals of other States Parties are in no way involved. Notwithstanding the limit of liability prescribed in paragraph (1) of Article 7, a State Party may regulate by specific provisions of national law the system of liability to be applied to claims for loss of life or personal injury to passengers of a ship, provided that the limit of liability is not lower than that prescribed in paragraph (1) of Article 7. A State Party which makes use of the option provided for in this paragraph shall inform the Secretary-General of the limits of liability adopted or of the fact that there are none.
- (4) The Courts of a State Party shall not apply this Convention to ships constructed for, or adapted to, and engaged in, drilling -
  - (a) when that State has established under its national legislation a higher limit of liability than that otherwise provided for in Article 6; or
  - (b) when that State has become party to an international convention regulating the system of liability in respect of such ships. In a case to which sub-paragraph (a) applies that State Party shall inform the
- (5) This Convention shall not apply to -

depositary accordingly.

(b) floating platforms constructed for the purpose of exploring or exploiting the natural resources of the sea-bed or the sub-soil thereof.



#### Articles 16 and 17 omitted.

#### Article 18 Reservations

- (1) Any State may, at the time of signature, ratification, acceptance, approval or accession, or at any time thereafter, reserve the right -
  - (a) to exclude the application of Article 2, paragraphs (1)(d) and (e);
  - (b) to exclude claims for damage within the meaning of the International Convention on Liability and Compensation for Damage in connection with the Carriage of Hazardous and Noxious Substances by Sea, 1996 or of any amendment or Protocol thereto.

No other reservations shall be admissible to the substantive provisions of this Convention.

(DR. SIRA UBWA MAMBOYA)
MINISTER OF INFRASTRUCTURE, COMMUNICATION
AND

TRANSPORTATION